Law Against Unfair Competition of the People's Republic of China

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Chapter I General Provisions

1. This Law is enacted to safeguard the healthy development of the socialist market economy, to encourage and protect fair competition, to stop acts of unfair competition, and to defend the lawful rights and interests of operators and consumers.

2. An operator shall, in transactions in the market, follow the principle of voluntariness, equality, fairness, honesty and credibility, and observe generally recognized business ethics.

"Unfair competition" in this Law means acts of operators which contravene the provisions of this Law, damage the lawful rights and interests of other operators, and disturb the socio-economic order.

"Operator" in this Law means a legal person or other economic organization or individual engaging in the trading of goods or profit-making services. ("Goods" mentioned hereinafter include services.)

3. The People's Governments at various levels shall adopt measures to stop acts of unfair competition and create a favorable environment and conditions for fair competition.

The administrative authorities for industry and commerce in the People's Governments above the county level shall supervise and inspect acts of unfair competition. In respect of those acts which, according to the provisions of various laws and administrative regulations, are subject to supervision and inspection by other departments, these provisions shall be abided by.

4. The State encourages, supports and protects all organizations and individuals in carrying out social supervision over acts of unfair competition.

Staff members of State organs shall not support or cover up acts of unfair competition.

Chapter II Acts of Unfair Competition

5. An operator shall not adopt the following unfair means to carry on transactions in the market and cause damage to competitors:

(1) passing off the registered trademark of another person;

(2) using, without authorization, the name, packaging or decoration peculiar to wellknown goods or using a name, packaging or decoration similar to that of well-known goods, so that his goods are confused with the well-known goods of another person, causing buyers to mistake them for the well-known goods of the other person;

(3) using, without authorization, the business name or personal name of the other person on his own goods, leading people to mistake them for the goods of the other person;

(4) forging or falsely using, on his goods, symbols of quality such as symbols of certification and symbols of famous and high-quality goods, falsifying the origin of his goods, and making false representations which are misleading as to the quality of the goods.

6. A public utility enterprise or any other operator having monopolistic status according to law shall not restrict others to buying the goods of operators designated by it so as to exclude other operators from competing fairly.

7. Governments and their subordinate departments shall not abuse their administrative powers to restrict others to buying the goods of operators designated by them and to restrict the lawful business activities of other operators.

Governments and their subordinate departments shall not abuse their administrative powers to restrict the entry of goods from other parts of the country into the local market or the flow of local goods to markets in other parts of the country.

8. An operator shall not practice bribery by using money, gifts or other means to sell or buy goods. Where an operator secretly pays a kickback to the other party, be it an entity or individual, without accounting for it in the books, he shall be punished for offering a bribe; where the other party, be it an entity or individual, secretly accepts a kickback without accounting for it in the books, it or he shall be punished for taking a bribe.

In the selling or buying of goods, an operator may express clearly his intention to offer a discount to the other party and pay a commission to the middleman. Where an operator gives a discount to the other party and pays a commission to the middleman, he must enter the items in the books factually. An operator accepting a discount or commission must enter it in the books factually.

9. An operator shall not use advertisements or other means to give false, misleading publicity as to the quality, composition, performance, use, manufacturer, useful life, origin, etc., of the goods.

An advertisement operator shall not act as an agent for, or design, produce or release advertisements containing false representations of which he is obviously aware or should be aware.

10. An operator shall not adopt the following means to infringe trade secrets:

(1) obtaining trade secrets from the owners of rights by stealing, promising of gain, resorting to coercion or other improper means;

(2) disclosing, using or allowing others to use trade secrets of the owners of rights obtained by the means mentioned in the preceding item;

(3) disclosing, using or allowing others to use trade secrets that he has obtained by breaking an engagement or disregarding the requirement of the owners of the rights to maintain the trade secrets in confidence.

Where a third party obtains, uses or discloses the trade secrets of others when he obviously has or should have full awareness of the illegal acts mentioned in the preceding paragraph, he shall be deemed to have infringed the trade secrets of others.

"Trade secret" in this Article means technical information and operational information which is not known to the public, which is capable of bringing economic benefits to the owner of rights, which has practical applicability and which the owner of rights has taken measures to keep secret.

11. An operator shall not sell goods at a price below cost for the purpose of excluding his competitors.

None of the following acts constitute acts of unfair competition:

(1) selling fresh or live goods;

(2) disposing of goods the useful life of which is about to expire or other overstocked goods;

(3) reducing prices seasonably;

(4) selling goods at reduced prices for paying off debts, changing the line of production or closing the trade.

12. An operator shall not, in sales of goods, make a tie-in sale against the wish of the buyer or attach other unreasonable conditions.

13. An operator shall not make the following kinds of sales with prizes attached:

(1) making sales with prizes attached by the fraudulent method of falsely claiming the existence of prizes or intentionally causing internally chosen people to win the prizes;

(2) promoting the sale of inferior but high-priced goods by offering prizes;

(3) making sales with prizes attached in the form of a lottery where the amount for the highest prize exceeds RMB 5,000 yuan.

14. An operator shall not utter or disseminate falsehoods to damage the goodwill of a competitor or the reputation of his goods.

15. Tenderers shall not submit tenders in collusion with one another to force the tender price up or down.

A tenderer shall not collaborate with the party inviting tenders to exclude competitors from fair competition.

Chapter III Supervision and Inspection

16. The supervising and inspecting authorities above the county level may exercise supervision over and carry out inspection of acts of unfair competition.

17. In exercising supervision over and carrying out inspection of acts of unfair competition, the supervising and inspecting authorities are entitled to exercise the following functions and powers:

(1) in accordance with prescribed procedure, questioning operators under scrutiny, interested parties and witnesses, and requiring them to provide evidential material or other information related to acts of unfair competition;

(2) consulting and copying written agreements, account books, receipts, bills, vouchers, invoices, documents, records, business correspondence and other material related to acts of unfair competition;

(3) inspecting property related to acts of unfair competition as stipulated in Article 5 of this Law and, where necessary, ordering the operator under investigation to explain the source and quantity of the goods, temporarily stop selling them pending inspection, and not to remove, conceal or destroy them.

18. When exercising supervision over and carrying out inspection acts of unfair competition, members of the supervising and inspecting authorities shall produce warrants of inspection.

19. When the supervising and inspecting authorities are exercising supervision over and carrying out inspection of acts of unfair competition, the operators under investigation, interested parties and witnesses shall truthfully provide them with relevant data or information.

Chapter IV Legal Responsibility

20. Where an operator, in contravention of the provisions of this Law, causes damage to the injured operator, he shall bear the responsibility for compensating the damages. Where the losses suffered by the injured operator are difficult to calculate, the amount of damages shall be the profits gained by the infringer during the period of infringement through the

infringing act. The infringer shall also bear all reasonable costs paid by the injured operator in investigating the acts of unfair competition committed by the operator suspected of infringing his lawful rights and interests.

Where the lawful rights and interests of the injured operator are damaged by the acts of unfair competition, he may institute proceedings before the People's Court.

21. Where an operator passes off the registered trademark of another person, uses the business name or personal name of another person without authorization, forges or falsely uses symbols of quality such as symbols of certification and symbols of famous and high-quality goods, falsifies the origin of the goods and makes false representations which are misleading as to the quality of the goods, he shall be punished in accordance with the provisions of the Trademark Law and the Product Quality Law of the People's Republic of China.

Where an operator uses, without authorization, the name, packaging or decoration peculiar to well-known goods or uses the name, packaging or decoration similar to that of well-known goods so that his goods are confused with the well-known goods of another person, causing buyers to mistake them for the well-known goods, the relevant supervising and inspecting authority shall order him to cease the offense, confiscate the illegal income, and may impose, according to circumstances, a fine of more than once and less than three times the amount of illegal income; where the circumstances are serious, the said authority may revoke his trade license; where an operator sells goods which are counterfeit or of inferior quality, constituting a crime, he shall be prosecuted according to law for his criminal liability.

22. Where an operator practices bribery, by using money, gifts or other means to sell or buy goods, constituting a crime, he shall be prosecuted according to law for his criminal liability; where the act does not constitute a crime, the relevant supervising and inspecting authority may, according to circumstances, impose a fine of more than RMB 10,000 yuan and less than RMB 200,000 yuan. His illegal income, if any, shall be confiscated.

23. Where a public utility enterprise or any other operator having monopolistic status according to law restricts others to buying the goods of operators designated by it so as to exclude other operators from competing fairly, the supervising and inspecting authorities at the level of provinces or municipalities which are divided into districts shall order it to desist from the illegal acts and may punish it by imposing, according to circumstances, fines of more than RMB 50,000 yuan and less than RMB 200,000 yuan. Where the designated operators take advantage of the arrangement to foist inferior but high-priced goods on buyers or make exorbitant charges, the supervising and inspecting authorities shall confiscate the illegal income and may, according to circumstances, impose fines of more than once and less than three times the illegal income.

24. Where an operator uses advertisements or other means to give false, misleading publicity to his goods, the relevant supervising and inspecting authority shall order him to desist from the illegal act, dispel the bad influence, and may, according to circumstances, impose a fine of more than RMB 10,000 yuan and less than RMB 200,000 yuan.

Where an advertisement operator acts as an agent for, or designs, produces or releases advertisements containing false representations of which he is obviously aware or should be aware, the relevant supervising and inspecting authority shall order him to desist from the illegal act, confiscate his illegal income, and impose a fine on him according to law.

25. Where any party infringes the trade secret of another person in contravention of the provisions of Article 10 of this Law, the relevant supervising and inspecting authority shall order him to desist from the illegal act and may, according to circumstances, impose on him a fine of more than RMB 10,000 yuan and less than RMB 200,000 yuan.

26. Where an operator makes sales with prizes attached in contravention of the provisions of Article 13 of this Law, the relevant supervising and inspecting authority shall order him to desist from the illegal act and may, according to circumstances, impose on it or him a fine of more than RMB 10,000 yuan and less than RMB 100,000 yuan.

27. Where tenderers submit tenders in collusion with one another to force the tender price up or down, or where a tenderer collaborates with the party inviting tenders to exclude competitors from competing fairly, his successful bid is null and void. The supervising and inspecting authority may, according to circumstances, impose on them a fine of more than RMB 10,000 yuan and less than RMB 200,000 yuan.

28. Where an operator commits an act in contravention of an order to temporarily stop selling, and not to remove, conceal or destroy, property related to acts of unfair competition, the relevant supervising and inspecting authority may, according to circumstances, impose on him a fine of more than once and less than three times the price of the property which has been sold, removed, concealed or destroyed.

29. Where a party is not satisfied with the decision on punishment made by the relevant supervising and inspecting authority, he may, within 15 days from the date of receipt of the decision on punishment, apply to the competent authority at the next highest level for reconsideration; where the party is not satisfied with the decision made after reconsideration, he may, within 15 days from the date of receipt of the written decision made after reconsideration, institute proceedings before the People's Court, the party may also directly institute proceedings before the People's Court.

30. Where a government and its subordinate departments, in contravention of the provisions of Article 7 of this Law, restrict others to buying the goods of operators designated by them, restrict the legitimate trade activities of other operators, or restrict the normal flow of goods between regions, the higher authorities shall order them to rectify the situation; where the circumstances are serious, the competent authorities at the same level or the next highest level shall impose disciplinary sanctions on the persons directly responsible. Where the designated operators, taking advantage of this arrangement, foist inferior but high-priced goods on buyers or make exorbitant charges, the supervising and inspecting authorities shall confiscate the illegal income and may, according to circumstances, impose a fine of more than once and less than three times the illegal income.

31. Where a staff member of the State organ responsible for supervision over and inspection of acts of unfair competition abuses his powers and neglects his duty, constituting a crime, he shall be prosecuted for his criminal liability according to law; where the act does not constitute a crime, he shall be subject to disciplinary sanction.

32. Where a staff member of the State organ responsible for supervision over and inspection of acts of unfair competition practices illegally out of personal consideration, intentionally covers up for an operator and causes him to avoid prosecution, obviously knowing that he has contravened the provisions of this Law, constituting a crime, the said staff member shall be prosecuted for his criminal liability according to law.

Chapter V Supplementary Provision

33. This Law shall enter into force on December 1, 1993.

^{*} *Entry into force:* December 1, 1993. *Source:* English translation furnished by the Chinese authorities.

^{**} Added by the International Bureau of WIPO.